

ILLINOIS POLLUTION CONTROL BOARD

July 24, 2025

IN THE MATTER OF: )  
)  
AMENDMENTS TO 35 ILL. ADM. CODE ) R25-25  
219, ORGANIC MATERIAL EMISSIONS ) (Rulemaking – Air)  
STANDARDS FOR THE METRO EAST )  
AREA )

**NOTICE OF HEARING**

DATES, TIMES, AND LOCATIONS:

FIRST HEARING: Thursday, September 18, 2025, at 9:00 a.m.

BY VIDEOCONFERENCE BETWEEN

BOARD SPRINGFIELD HEARING ROOM  
Conference Room 1.508  
2520 West Iles Avenue  
Springfield, Illinois 62704

BOARD HEARING ROOM  
Room N-502  
Michael A. Bilandic Building  
160 North LaSalle Street  
Chicago, Illinois 60601

SECOND HEARING: Monday, November 17, 2025, at 9:00 a.m.

BY VIDEOCONFERENCE BETWEEN

MADISON COUNTY CIRCUIT COURT  
Courtroom #327, Third Floor  
155 North Main Street  
Edwardsville, IL 62025

BOARD SPRINGFIELD HEARING ROOM  
Conference Room 1.508  
2520 West Iles Avenue  
Springfield, Illinois 62704

PURPOSE OF HEARINGS: Merit and Economic  
PRESIDING BOARD MEMBERS: Michael D. Mankowski  
HEARING OFFICER: Anupama Paruchuri

## **HEARING OFFICER ORDER**

On June 12, 2025, the Illinois Environmental Protection Agency (IEPA) filed a proposal, to amend Part 219 of the Board's air pollution regulations. The proposal included a Statement of Reasons (SR) and a Technical Support Document (TSD). Part 219 address emissions of volatile organic materials (VOM) from various categories of stationary sources in the Metro East area. In a previous rulemaking (R21-18), the Board adopted amendments to Part 219 to control VOM emissions at aerospace manufacturing and rework operations in the Metro East counties of Madison, Monroe, and St. Clair. The United States Environmental Protection Agency (USEPA) then approved the final rule as revisions to Illinois' State Implementation Plan (SIP) for reasonably attainable control technology (RACT) standards for VOM. SR at 1; TSD at 1.

R21-18 included a limited exemption in Section 219.214(r) for separate formulations of specialty coatings in volumes of less than 50 gallons per year, subject to a maximum exemption of 200 gallons per year for all such formulations applied annually. SR at 1-2; 35 Ill. Adm. Code 219.204(r). However, the rulemaking omitted a similar exemption for primers, topcoats, and chemical milling maskants in the same volumes. *Id.* A USEPA control techniques guideline includes both exemptions. SR at 2. IEPA seeks to correct the inadvertent omission and make the Illinois standards consistent with the USEPA guideline. *Id.* Additionally, if adopted, IEPA intends to submit this proposal to USEPA as a SIP revision for the Illinois VOM RACT standards. SR at 4; *see also* TSD at 1.

### **Hearings and Pre-filed Testimony**

The Board will conduct two hearings to allow the Proponents and any other interested participants to testify and comment on the merits and economic impact of the proposed rule. *See* 415 ILCS 5/28(a) (2024); 35 Ill. Adm. Code 102.412(a).

The Board's procedural rules provide that "[a]ny Board hearing may be held by videoconference." The rules list factors that hearing officers consider when determining whether to hold a hearing by videoconference. 35 Ill. Adm. Code 101.600(b).

The Board expects that its videoconference facilities will accommodate attendance and participation at these hearings. Additionally, videoconference hearings would reduce the time and cost of travel for the Board and hearing participants. Having considered these factors, the Board concludes to conduct one of the required hearings by videoconference between Chicago and Springfield, and the other required hearing by videoconference between the Madison County courthouse in Edwardsville and Springfield. 35 Ill. Adm. Code 101.600(b).

Participants pre-filing testimony for either of the two hearings are directed to serve it on all persons on the Service List at the time of pre-filing. *See* 35 Ill. Adm. Code 102.424(c). Before filing any document with the Board's Clerk, please obtain the current version of the Service List through COOL on the Board's Web site ([pcb.illinois.gov](http://pcb.illinois.gov)) or by calling the Clerk's Office at 312-814-3461. Documents may generally be served by e-mail if the recipient has consented to e-mail service and has not revoked the consent. 35 Ill. Adm. Code 101.1060. Participants in this

rulemaking are encouraged to provide consent to e-mail service of documents. *See* 35 Ill. Adm. Code 101.1070(a).

All persons wishing to testify at either hearing will be sworn in and subject to questioning. 35 Ill. Adm. Code 102.428(a). At both hearings, all pre-filed testimony will be entered into the record as if read. *See* 35 Ill. Adm. Code 102.424(f). A brief introduction or summary of the pre-filed testimony will be allowed if a witness wishes to provide one before responding to questions.

For a videoconference hearing, any document to be offered as a hearing exhibit must be received by the Clerk's Office at least 24 hours before the scheduled start of the hearing. 35 Ill. Adm. Code 102.424(h). If not filed at least 24 hours before the scheduled start of the videoconference hearing, the document will not be admitted as an exhibit at the hearing but may be filed as a public comment after the hearing. *Id.*

Participants wishing to offer a public comment will be allowed to do so as time allows before the end of a hearing. Participants may also file post-hearing comments. *See* 35 Ill. Adm. Code 102.108(b).

Unless the Board, hearing officer, Clerk, or procedural rules provide otherwise, all documents in this proceeding must be filed electronically through the Clerk's Office On-Line (COOL). 35 Ill. Adm. Code 101.302(h), 101.1000(c), 101.Subpart J.

### **First Hearing**

Participants who intend to testify at the first hearing are directed to pre-file all their testimony and related exhibits no later than Friday, August 15, 2025. *See* 35 Ill. Adm. Code 102.424(a). Pre-filed questions based on the pre-filed testimony must be filed with the Board by Monday, September 11, 2025.

Although Section 27 of the Act (415 ILCS 5/27 (2024)) does not set the order of the hearing, the hearing officer will begin the first hearing with witnesses who pre-filed testimony for it. *See* 35 Ill. Adm. Code 102.428(c). After those witnesses have testified, participants who do not pre-file testimony may testify as time allows after the Board completes the pre-filed testimony and questions based on it.

### **Second Hearing**

Participants who intend to testify at the second hearing are directed to pre-file all their testimony and related exhibits no later than Tuesday, October 21, 2025. *See* 35 Ill. Adm. Code 102.424(a). Pre-filed questions based on the pre-filed testimony must be filed with the Board by Monday, November 10, 2025.

The hearing officer will begin the second hearing with any participants who pre-filed testimony for the first hearing but were not able to testify and respond to questions before the end of that hearing. Next, participants who pre-filed testimony for the second hearing will

present that testimony and respond to questions. Participants who did not pre-file testimony for the second hearing will be allowed to testify and respond to questions as time permits. *See* 35 Ill. Adm. Code 104.424(g).

### **Economic Impact Study**

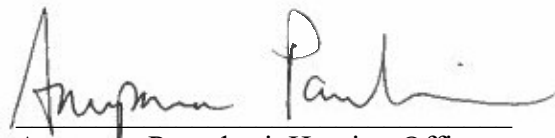
In a letter dated July 11, 2025, the Board's Chair requested that the Department of Commerce and Economic Opportunity (DCEO) conduct an economic impact study of the proposed rule and respond to the request by August 25, 2025. At the second hearing, the Board will receive testimony on any response received by DCEO. *See* 415 ILCS 5/27(b) (2024).

### **Service and Notice Lists**

The Board has established and will maintain both a Notice List and Service List for this proceeding. *See* 35 Ill. Adm. Code 102.422(a), (b). The Notice List includes participants who wish to receive only the Board's opinions and orders and hearing officer orders. 35 Ill. Adm. Code 102.422(a). The Service List includes participants who expect to participate more actively and wish also to receive other filings such as pre-filed testimony. *See* 35 Ill. Adm. Code 102.422(b).

Note that any interested person may request electronic notice of filings by providing an email address through COOL under this docket number R25-25. This electronic notice includes notice of filing of documents that are not typically provided to persons on the Notice List. In addition, COOL provides links to documents filed with the Board, and those documents can be viewed, downloaded, and printed free of charge as soon as they are posted to the Board's web site.

IT IS SO ORDERED.

A handwritten signature in dark ink, appearing to read 'Anupama Paruchuri', is written over a horizontal line.

Anupama Paruchuri, Hearing Officer  
Illinois Pollution Control Board  
2520 West Iles Avenue  
Springfield, Illinois 62704  
(217) 786-0280  
[Anupama.Paruchuri2@illinois.gov](mailto:Anupama.Paruchuri2@illinois.gov)